

Message Text

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PAGE 01 TUNIS 03060 01 OF 03 271513Z
ACTION IO-14

INFO OCT-01 NEA-10 ISO-00 CIAE-00 COME-00 EB-08 INR-10
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UNCLAS SECTION 1 OF 3 TUNIS 3060

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TAGS: MEETING OF THIRDSSESSION OF AFRICAN LABOR COMMISSION
TUNIS, APRIL 18-22

REF: STATE 100518

1. SUMMARY. SIGNIFICANT RESULTS OF TUNIS MEETING OF
THIRD SESSION OF AFRICAN LABOR COMMISSION WERE DECISION TO
POSTPONE CONSIDERATION OF CREATION OF AFRICAN LABOR
ORGANIZATION FOR ANOTHER YEAR AND EXPRESSION OF BROAD AFRICAN
SUPPORT FOR CHANGES IN ILO STRUCTURE AND OPERATIONS. THESE
INCLUDED EXPANSION OF GOVERNING BODY SEATS TO 52 TO BE
DIVIDED ON BASIS OF BETTER GEOGRAPHIC REPRESENTATION AMONG
FOUR EXISTING REGIONAL GROUPS, ELIMINATION OF PERMANENT
SEATS FOR INDUSTRIALIZED COUNTRIES, AND ABOLITION OF VETO.
LIST OF SIX AFRICAN CANDIDATES FOR GOVERNING BODY SEATS
WAS APPROVED. ILO QUESTION WAS MOST CONTESTED ISSUE ON
AGENDA, WITH ALGERIA LEADING GROUP TAKING HARDER LINE.
FINAL RESOLUTION PASSED ON ILO ISSUE REPRESENTED COMPROMISE BETWEEN
THIS GROUP AND MORE MODERATE AFRICAN STATES (LED BY
LIBERIA) WHO REPORTEDLY OBJECTED TO EXCESSIVELY POLEMIC
TONE IN ALGERIAN DRAFT RESOLUTION. EMBASSY REPORTING ON
MEETING WAS HAMPERED BY LACK OF ACCESS AND UNINFORMATIVE
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PAGE 02 TUNIS 03060 01 OF 03 271513Z

NATURE OF OFFICIAL SUMMARIES. FOREIGN PRESS COVERAGE ALMOST
NON-EXISTENT. FINAL RESOLUTIONS (ELEVEN) HAVE YET TO BE
MADE PUBLIC. END SUMMARY.

2 THIRD SESSION OF OAU LABOR COMMISSION OPENED IN
TUNIS ON APRIL 18 WITH REPRESENTATIVES OF 49
COUNTRIES PRESENT OR STILL EN ROUTE. DIPLOMATIC CORPS

WAS INVITED TO HEAR PRIME MINISTER NOUIRA GIVE BRIEF WELCOMING ADDRESS TO WHICH OAU SECRETARY GENERAL, NIKIAM ETEKE M'BOUMOUA REPLIED. BOTH ADDRESSES WERE COURTEOUS AND ELEGANT BUT WITH FEW SPECIFICS. M'BOUMOUA DID NOTE DANGER OF PLOTS AIMED AT WEAKENING AFRICA AND HE CALLED FOR VIGILANCE AGAINST OUTSIDE INTERVENTIONS FROM WHATEVER SOURCE. HE ALSO CALLED FOR SPECIAL SESSION OF ILO TO DISCUSS STRUCTURE OF ORGANIZATION, STRESSING AFRICANS' ATTACHMENT TO DIALOGUE AMONG FREE AND EQUAL PARTNERS.

3. M'BOUMOUA WAS FOLLOWED BY HEAD OF LIBYAN DELEGATION, MINISTER OF LABOR MOHAMED EL-MAHJOB, WHO SPOKE IN HIS CAPACITY OF OUTGOING PRESIDENT OF COMMISSION (ELECTED AT SECOND COMMISSION MEETING IN TRIPOLI 1977). HE OPENED SPEECH BY REPEATING OFFER THAT HEADQUARTERS OF YET TO BE CREATED AFRICAN LABOR ORGANIZATION BE LOCATED IN TRIPOLI. REMAINDER OF RELATIVELY BRIEF REMARKS ADDRESSED MULTIPLE SINS OF COLONIALISM, IMPERIALISM, AND MULTINATIONALS. SEVERAL PARTICIPANTS TOLD US AFTERWARDS THAT THEY THOUGHT EL-MAHJOB'S REMARKS WERE INAPPROPRIATE FOR FORMAL--AND SUPPOSEDLY NON-SUBSTANTIVE--OPENING SESSION IN PRESENCE OF DIPLOMATIC AND PRESS CORPS. REMAINDER OF SESSION, AT WHICH UNAUTHORIZED OBSERVERS INCLUDING EMBASSIES WERE BARRED, SELECTED OFFICERS FOR COMMISSION AND APPROVED AGENDA. TUNISIA WAS GIVEN PRESI-

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PAGE 03 TUNIS 03060 01 OF 03 271513Z

DENCY, SOMALIA, GUINEA AND ANGOLA WERE ELECTED TO VICE PRESIDENCIES AND ZAMBIA WAS NAMED RAPPOTEUR. TUNISIAN MINISTER OF SOCIAL AFFAIRS, MOHAMED JOMAA, THEN BRIEFLY ADDRESSED COMMISSION IN HIS CAPACITY OF NEWLY ELECTED PRESIDENT, AFTER AGENDA CONTAINING AFRICAN PARTICIPATION NAM LABOR MINISTERS CONFERENCE; INTRA-AFRICAN COOPERATION ON LABOR, POPULATION, AND RURAL-SOCIAL DEVELOPMENT; AFRO-ARAB COOPERATION; AND VARIOUS ILO MATTERS (INCLUDING NEXT GENEVA ILO CONFERENCE, STRUCTURE OF ILO AND QUESTION OF AFRICAN REPRESENTATION IN ILO GOVERNING BODY).

4. APRIL 19 SESSION OPENED WITH OAU SECRETARY GENERAL'S REPORT ON ORGANIZATIONS'S ACTIVITIES FALLING WITHIN COMPETENCE OF COMMISSION. THIS INCLUDED RELATIONS BETWEEN COMMISSION AND ILO, MANDATE OF ILO DIRECTOR GENERAL, WORK OF COMMISSION (OTHERWISE UNSPECIFIED) AND RESULT OF AD HOC COMMITTEE CHARGED WITH STUDYING CREATION OF AFRICA LABOR ORGANIZATION. ACCORDING TO PRESS ACCOUNTS, REPORT STRESSED AFRICAN DETERMINATION TO CONTINUE PROGRESS OF ILO "DESPITE WITHDRAWAL OF U.S. FOR POLITICAL REASONS." SOME DISSATISFACTION WAS REPORTEDLY NOTED OVER "ILO'S

FAILURE TO INFORM AFRICAN STATES REGARDING QUESTION OF
DIRECTOR GENERAL SUCCESSION. AD HOC GROUP RESPONSIBLE FOR
STUDYING CREATION OF AFRICAN LABOR ORGANIZATION REPORTED
ON ITS WORK, AND WAS REQUESTED TO PREPARE FULL REPORT FOR
PRESENTATION IN NEXT COMMISSION MEETING. MENTION WAS
ALSO MADE OF OAU INTENTION TO REACTIVATE ITS OFFICE IN
GENEVA AND TO NAME PERMANENT OAU REPRESENTATIVE TO ILO.

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PAGE 01 TUNIS 03060 02 OF 03 281142Z
ACTION IO-14

INFO OCT-01 NEA-10 ISO-00 CIAE-00 COME-00 EB-08 INR-10
LAB-04 NSAE-00 SIL-01 L-03 AF-10 DODE-00 PA-02
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R 270948Z APR 78
FM AMEMBASSY TUNIS
TO SECSTATE WASHDC 877
INFO USMISSION GENEVA

UNCLAS SECTION 2 OF 3 TUNIS 3060

C O R R E C T E D C O P Y (TEXT PARA 5.)

5. AFTERNOON SESSION HEARD REPORTS FROM VARIOUS GEOGRAPHIC
GROUPS AFTER WHICH QUESTION OF COOPERATION BETWEEN ARAB
AND AFRICAN LABOR COMMISSIONS WAS REVIEWED. CESCUTIONS
WERE INCONCLUSIVE, AND WERE BROUGHT TO CLOSE BECAUSE OF
"ABSENCE OF DOCUMENTS."

6. APRIL 20 MEETING OPENED WITH REPORT OF ILO DIRECTOR
GENERAL FRANCIS BLANCHARD. IN OPENING REMARKS HE NOTED
PROBLEMTLQMUSED BY U.S. WITHDRAWAL IN NOVEMBER AND THAT AS
CONSEQUENCE ORGANIZATION'S EXPENDITURES HAVE BEEN REDUCED BY
21.5 PERCENT DESPITE INCREASED CONTRIBUTIONS OF VARIOUS
COUNTRIES. HE ADDED THAT ILO ACTIVITIES IN AFRICA HAVE BEEN
AND WILL BE MAINTAINED. WORK OF VARIOUS ILO MEETINGS DEALING
WITH AFRICA WAS THEN REVIEWED. CONCERNING AFRICAN
CRITICISM OF ILO STRUCTURE, BLANCHARD EXPLAINED
(ACCORDING TO OFFICIAL SUMMARY) THAT "ALL PRIVILEGES WILL
BE ABOLISHED AND ALL SEATS WILL BE ELECTIVE(ARTICLE 7).
SIMILAR PROGRESS HAS BEEN ACHIEVED CONCERNING AMENDMENT TO
ARTICLE 37 RELATING TO RIGHT TO VETO. UNDERSTANDING HAS ALSO

BEEN REACHED ON QUORUM ISSUE AND WILL BE SUBMITTED WITH OTHER PROPOSALS FOR APPROVAL BY MEMBER COUNTRIES. THIS WORK HAS UNCLASSIFIED

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PAGE 02 TUNIS 03060 02 OF 03 281142Z

BEEN UNDERTAKEN IN FRAMEWORK OF DEMOCRATIZATION OF ILO." ACTIVITES OF ILO TURIN TRAINING CENTER WERE REVIEWED AND APPEAL FOR ADDITIONAL RESOURCES WAS MADE. OAU REPORT ON TRANSNATIONAL CORPORATIONS WAS READ, AND NEED OF HOST COUNTRIES TO EXERCISE CONTROL OVER THEIR ACTIVITES WAS STRESSED. FORMATION OF INTERGOVERNMENTAL AFRICAN WORKING GROUP TO DRAW UP DOCE OF CONDUCT REGULATING TRANSNATIONALS WAS URGED.

7. SECRETARY GENERAL DENIS AKUMU THEN GAVE REPORT ON ACTIVITES OF OATUU, N WHICH HE CITED PROBLEMS OF TRANSNATIONALS, AFRICAN WORKERS IN EUROPE, AND ROLE OF AFRICAN UNIONS IN CONTRIBUTING TO CONTINENT'S DEVELOPMENT, TOQM HE ALSO CALLED FOR ESTABLISHMENT OF AFRICAN INSTITUTE FOR WORKER TRAINING, OATUU OBSERVER STATUS IN LOME CONVENTION, AND EXPANSION OF "CHECK OFF" SYSTEM IN AFRICAN TRADE UNIONS.

8. IN COURSE OF REMARS AKUMU DEPARTED FROM PREPARED STATEMENT TO MAKE "COUP DE SCENE" AND THIS WAS AGAINST TUNISIAN GOVERNMENT. TO SURPRISE OF MOST PARTICIPANTS, ON BEHALF OF OATUU HE APPEALED TO GOT TO SUSPEND LEGAL PROCEEDINGS AND RELEASE HABIB ACHOUR, EX-SECRETARY GENERAL OF TUNISIAN LABOR CONFEDERATION AND OTHER ARRESTED TRADE UNIONISTS. IT WAS NOT APPROPRIATE, HESAID, FOR TUNISIA TO HOLD UNDER ARREST SO MANY UNIONISTS AT TIME WHEN TUNISIA HELD COMMISSION PRESIDENCY AND WAS SPOKSMEN FOR AFRICAN GROUPS IN ILO. NO MENTION OF THIS "OATUU STATEMENT AND APPEAL" WAS MADE IN TUNISIAN MEDIA, NOR WAS THERE ANY REFERENCE TO AKUNU'S REMARKS IN OFFICIAL RESUME OF PROCEEDINGS PREPARED BY TUNISIAN CONTROLLED SECRETARIAT. WE UNDERSTAND AKUMU PROTESTED AND INSISED RECORD BE CORRECTED. RUMOR WAS HEARD THAT GOT PLANNED TO OFFER COUNTER RESOLUTION THAT INTERNATIONAL LABOR UNCLASSIFIED

UNCLASSIFIED

PAGE 03 TUNIS 03060 02 OF 03 281142Z

ORGANIZATIONS (OATUU, ICFTU, ILO ETCUTP SHOULD NOT INTERVENE IN DOMISTIC AFFAIRS OF MEMBER STATES, BUT THERE HAS BEEN NO PUBLIC REFERENCE TO SUCH RESOLUTION BEING BROUGHT TO VOTE.

9. AFTERNOON SESSION APRIL 20 ALLOWED TIME FOR NUMEROUS STATEMENTS ON VARIED SUBJECTS, INCLUDING SOMALI DRAFT

RESOLUTION ON "INTRA-AFRICAN COOPERATION ON EMPLOYMENT SOCIAL/RURAL DEVELOPMENT AND RELATED SOCIO-ECONOMIC MATTERS." THIS BROAD PROPOSAL CONCERNED ESTABLISHMENT OF NUMEROUS STUDY AND TRAINING CENTERS THROUGHOUT AFRICA, MANY OF WHICH WERE OPPOSED BY VARIOUS DELEGATIONS AS BEING EITHER PREMATURE, TOO EXPENSIVE, REDUNDANT OR REQUIRING FURTHER STUDY.

10. ATTENTION THEN TURNED TO DISCUSSIONS OF LIBERIAN REPORT ON AFRICAN PARTICIPATION IN ILO ADMINISTRATIVE COUNCIL. AMONG SIGNIFICANT RECOMMENDATIONS WERE THOSE THAT COMMISSION SHOULD SELECT THOSE MEMBERS WHICH SHOULD REPRESENT AFRICAN GOVERNMENTS OVER COURSE OF NEXT THREE YEARS, AND THAT COMMISSION ESTABLISH COMMITTEE TO STUDY QUESTION OF INCREASING AFRICAN PARTICIPATION IN THAT BODY. APPEAL WAS MADE THAT ILO AFRICAN PROGRAMS NOT BE REDUCED AND THAT AFRICAN CONTRIBUTIONS TO ILO BE INCREASED. REFERRING TO RESULTS OF AFRICAN WORKING GROUP ON ILO STRUCTURE, APPEAL WAS REPEATED FOR ABOLITION OF VETO FOR "SO CALLED IMPORTANT CAPITALIST/ INDUSTRIAL STATES" AND FOR CHANGE IN QUORUM REGULATIONS. NON-ELECTIVE SEATS IN GOVERNING BODY SHOULD BE ABOLISHED, AND NUMBER OF SEATS INCREASED TO 52 TO BE EQUITABLY DISTRIBUTED AMONG EXISTING FOUR REGIONAL GROUPS (NO GROUP WOULD LOSE SEATS AND EACH WOULD RETAIN RIGHT TO NAME REPRESENTATIVES.) A RECOMMENDATION WAS ALSO MADE FOR REGIONAL CONTROL OF ILO ACTIVITIES AND FINANCIAL EXPENDITURE. DUARTE APARTHEID RECEIVED PASSING SWIPE, AS DID RECENT REELECTION OF BLANCHARD TO ILO DIRECTOR GENERAL. ABOVE PROPOSALS WERE INCONCLUSIVELY DEBATED AND PASSED TO DRAFTING

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 TUNIS 03060 02 OF 03 281142Z

COMMITTEE FOR RESOLUTION.

11. QUESTION OF PRESIDENCY OF 64TH SESSION OF INTERNATIONAL LABOR CONFERENCE WAS THEN DISCUSSED, WITH MEXICO, THE ONLY CANDIDATE WINNING RECEIVING FULL SUPPORT.

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PAGE 01 TUNIS 03060 03 OF 03 271635Z
ACTION IO-14

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FM AMEMBASSY TUNIS
TO SECSTATE WASHDC 878
INFO USMISSION GENEVA

UNCLAS SECTION 3 OF 3 TUNIS 3060

12. NEXT ITEM OF BUSINESS WAS CHOICE OF SITE FOR 4TH
COMMISSION MEETING. AS NO INVITATION HAD BEEN RECEIVED
NEXT MEETING MUST TAKE PLACE IN ADDIS ABABA, "ACCORDING
TO RULES."

13. MORNING OF FRIDAY, APRIL 21, WAS DEVOTED TO DRAFTING
SESSIONS.

14. FINAL SESSION OPENED FRIDAY EVENING AT 7:15 P.M.
AND CONTINUED UNTIL 4:30 A.M. SATURDAY MORNING, APRIL 22.
ELEVEN RESOLUTIONS WERE PASSED IN COURSE OF MARATHON
SESSION. ACCORDING TO SECRETARIAT, RESOLUTIONS HAVE YET
TO BE PREPARED OR DISTRIBUTED IN FINAL VERSION BECAUSE OF
"OVERWORK" AND NEED TO STAFF NAM LABOR MINISTER CONFERENCE WHICH
OPENED APRIL 24. DETAILED INFORMATION IS NOT AVAILABLE, FOLLOWING
IS FULLEST INFORMATION WE CAN GIVE ON RESULTS (DRAWN FROM PRESS
REPORTS AND OFFICIAL SUMMARY):

- A. RECOMMENDATIONS THAT PAN AFRICAN FAMILY ORGANIZATIONS
BE CONSIDERED FOR OAU OBSERVER STATUS.
- B. EXPRESSION OF SUPPORT FOR INTERNATIONAL INSTITUTE OF
SOCIALS STUDIES.
- C. CALL FOR OAU COOPERATION WITH AND SUPPORT OF ILO PROGRAMS IN
AFRICA.

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PAGE 02 TUNIS 03060 03 OF 03 271635Z

D. RECOMMENDATION FOR INCREASED AFRICAN ROLE IN INTERNATIONAL
SOCIAL SECURITY ASSOCIATION.

E. APPEAL TO OAU STATES TO AID IN RELIEVING ILO'S FINANCIAL
DISTRESS CAUSED BY U.S. WITHDRAWAL.

F. ILO ORGANIZATION AND STRUCTURE. THIS WAS MOST COMPLEX
ISSUE DEALT WITH, AS BOTH ALGERIA AND LIBERIA SUBMITTED
PROPOSALS WHICH REPORTEDLY WERE SIGNIFICANTLY DIFFERENT.
EARLY MORNING COMPROMISE COMBINING PORTIONS OF EACH
EMPHASIZED AGREEMENT ON ABOLITION OF VETO RIGHTS HELD BY
INDUSTRIALIZED STATES AND ON MODIFICATION OF QUORUM
REGULATIONS. RESOLUTION ALSO NOTED URGENT NEED TO
DEMOCRATIZED ILO IN "CONFORMATION WITH NEW INTERNATIONAL
POLITICAL REALITIES AND PROFOUND ASPIRATIONS OF PEOPLE OF

THIRD WORLD FOR CREATION OF A NEW MORE JUST INTERNATIONAL ORDER." SUPPORT WAS GIVEN TO CHANGE IN ILO CONSTITUTION TO PROVIDE THAT ALL SEATS IN GOVERNING BODY SHALL BE DISTRIBUTED IN EQUITABLE BASIS AMONG EXISTING FOUR REGIONAL GROUPS.
NO GROUP TO LOSE SEATS AND TOTAL NUMBER INCREASED TO 52 IF NECESSARY TO MAINTAIN REGIONAL BALANCE. FOUR ELECTORAL COLLEGES SHOULD BE ESTABLISHED, WITH EACH REGION

FREE TO RE-ELECT A CERTAIN NUMBER OF MEMBER STATES "TO INSURE REPRESENTATIVITY" IN GOVERNING BODY. AT END OF DISCUSSION AFRICAN CANDIDATES FOR ELECTION TO GOVERNING BODY WERE THEN ANNOUNCED (CAMEROON, ZAMBIA, IVORY COAST, NIGER, SIERRA LEONE, AND TUNISIA).

G. EXPRESSION OF SUPPORT FOR TURIN TRAINING CENTER.

H. CALL FOR GREATER ARAB-AFRICAN COOPERATION AND APPEAL FOR INCREASED ARAB FINANCIAL ASSISTANCE.

I. CALL FOR INCREASED INTRA-AFRICAN COOPERATION AND EXCHANGE OF INFORMATION ON EMPLOYMENT, POPULATION, ETC. SOMALI PROPOSAL FOR ESTABLISHMENT OF VARIOUS TRAINING
UNCLASSIFIED

UNCLASSIFIED

PAGE 03 TUNIS 03060 03 OF 03 271635Z

CENTERS IS TO BE STUDIED BY AFRICAN ECONOMIC COMMISSION.
J. CALL FOR INCREASED AFRICAN ACTIVITY IN ILO GOVERNING BODY IN SUPPORT OF PROPOSAL THAT DAY BE SET ASIDE TO DISCUSS ELIMINATION OF APARTHEID.
K. APPEAL FOR INCREASED FINANCIAL CONTRIBUTIONS TO OATUU AND EXPANSION OF SUPPORT FOR OATUU OBSERVER STATUS OF LOME CONVENTION.

15. ACTION REQUESTED: DEPARTMENT PLEASE PASS TO OTHER POST AS APPROPRIATE. MULCAHY

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